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# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

FILED/ACCEPTED
JUL 2 0 2007

In the Matter of	)	Office of the Secretary
Heller Information Services, Inc.	į	USAC Filer ID No. 825704
Request for Review of the Universal Service Administrative Company's Rejection of a	)	Cc: 06-122
Revised FCC Form 499-A for FY-2003	)	CC+ 06.45

#### CONTINGENT PETITION FOR REVIEW

CC: 96-45

Heller Information Services, Inc. ("Heller"), by its attorney and pursuant to Section 54.719(c) of the FCC Rules, 47 C.F.R. § 54.719(c), respectfully seeks Commission review of an action by the Universal Service Administrative Company ("USAC") rejecting Heller's revised FCC Form 499-A for Fiscal Year 2003.

## A. INTRODUCTION

1. Heller is an internet service provider based in Rockville, Maryland, offering a variety of internet access services (dial-up, ISDN, DSL, dedicated T-1, etc.). On February 13, 2006, Heller submitted to USAC its FCC Form 499-A worksheets for FY-2003 ("Initial 2003 Report") with the intention of reporting revenue attributable solely to its DSL-related internet access services. On or about May 23, 2006, Heller submitted revised worksheets ("Corrected 2003 Report"), correcting inadvertent but nonetheless substantial errors and inaccuracies in the initial filing. USAC refused to accept and process the Corrected 2003 Report on the grounds that it was not submitted within a one year revision period prescribed by the Commission. Heller demonstrates herein that the Corrected 2003 Report is not barred by the one year limitation or, in the alternative, that the limitation should be waived. Heller thus seeks an order directing USAC to accept and process the Corrected 2003 Report, subject to the contingency discussed in the following paragraph.

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<sup>&</sup>lt;sup>1</sup> Attachment No. 1.

<sup>&</sup>lt;sup>2</sup> Attachment No. 2.

<sup>&</sup>lt;sup>3</sup> Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review, CC Docket No. 96-45, Order, 20 FCC Rcd 1012 (WCB 2004).

## B. USF CONTRIBUTION AND REPORTING INAPPLICABLE TO HELLER

- 2. Although it had never previously made any USAC filings or direct universal service fund ("USF") contributions, in early 2006 Heller submitted the *Initial 2003 Report* because it had been advised that its DLS internet access service offering were subject to such obligations. This advice was, as it turns out, incorrect.
- 3. Heller is not a facilities-based provider of transport services or transmission capacity. Heller does not own any transport infrastructure, but rather leases from unaffiliated telecommunications service providers such capacity as it requires for its internet access services. All of the Heller service offerings, including the DSL access services specifically relevant to the above-captioned matter, are therefore properly classified as "information services" for regulatory purposes. *Broadband Access to the Internet over Wireline Facilities*, CC Docket No. 02-33, *Report and Order and Notice of Proposed Rulemaking*, 20 FCC Rcd 14853, 14892-14893 (2005), *review pending sub nom.*, *Time Warner Telecommunications v. FCC*, No. 05-4769 (and consolidated cases) (3rd Cir., filed Oct. 26, 2005) Heller thus not subject to direct USF contribution obligations or USAC reporting requirements—rather, it contributes indirectly to the USF through the federal surcharges included in the lease fees and service rates it pays to the facilities based telecommunications service providers. *Id.*
- 4. Neither the *Initial 2003 Report* nor the *Corrected 2003 Report* should have been filed, and Heller will be taking appropriate steps to withdraw them. The relief requested herein (i.e., review and reversal of USAC's rejection of the *Corrected 2003 Report*) is thus contingent and is requested out of an abundance of caution only to the extent that (a) the FCC disagrees Heller's assessment of the regulatory classification of its services, and/or (b) Heller is unable to successfully withdraw the previously submitted USAC reports.<sup>4</sup>

<sup>&</sup>lt;sup>4</sup> Pursuant to Section 5(d) of the Administrative Procedure Act, 5 U.S.C. § 554(e), and Section 1.2 of the FCC Rules, 47 C.F.R. § 1.2, we respectfully ask the Commission to remove any doubt by affirmatively declaring that Heller's internet access services are "information services," not subject to direct USF contribution or reporting obligations.

## C. FACTUAL AND PROCEDURAL BACKGROUND

- 5. In early 2006, Heller was contacted by a representative of Verizon, which had recently assumed from MCI WorldCom the provisioning of Heller's DSL lines. The call was fielded by a former Heller bookkeeper, who was advised (or at least understood) that Heller was being presented with two options regarding the DSL lines: (a) incur a substantial increase in the lease rates, or (b) file its own reports directly with USAC and make its own USF contributions. Thinking this to be primarily a bookkeeping/accounting matter—the preparation and submission of financial reports keyed to service revenue—it was referred to Heller's accountant, Moses Alade, C.P.A. ("Alade").
- 6. When asked to prepare the necessary USAC filing, Alade obtained the reporting forms and procedures from the USAC web site. Having been told that Heller's DSL services were subject USF contribution and reporting obligations, and concerned about possible liability for past failure to comply, Alade advised Heller to submit to USAC a current report (i.e., the one most recently due) plus a report for the preceding two fiscal years. It was in this context that, on February 13, 2006, Heller submitted the *Initial 2003 Report*.
  - 7. Soon afterward Heller noticed the following inaccuracies and errors:
  - (a) Incorrect DSL Revenue Figure. As previously explained, Heller's purpose and intention in making the USAC filing was to report its revenues attributable to DSL internet access service which it was incorrectly assumed were subject to USF obligations. Not having accounting information that allowed her to allocate revenue to different types of internet access service, Heller's bookkeeper erroneously assumed that roughly one-third of gross revenue was attributable to DLS services. Based on a gross revenue figure of \$1,281,153 for FY-2003, she advised Alade that one-third of that amount (\$427,051) was attributable to DSL services, and this was the figure Alade entered it in the FCC Form 499-A at Item 406: "local private line and special access service." The actual FY-2003 DSL revenue was only \$94,471. Thus, the DSL revenue figure in the *Initial 2003 Report* was overstated by more than 450%.
  - (b) Erroneous Entry for Long Distance Revenue. The remaining balance of two-thirds of the FY-2003 (\$854,102) was reported in the FCC Form 499-A at Item 415: "long distance private line services." This was a clerical error. Heller does not provide any long distance or private line services. The balance of revenue not attributable to DSL service should, therefore, have been reported at Item 418, not Item 415.

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<sup>&</sup>lt;sup>5</sup> In earlier years one-third of gross revenue for DSL may have closer to actual revenue, but the percentage of DLS subscribers has declined in recent years with the emergence of alternative modes of high speed internet access. Heller stopped offering new DSL service in 2004, and since then has seen its revenues drop considerably as the existing DSL subscribers migrate to other modes. Heller's 2005 DSL-related revenue was only \$65,918, and it will continue to decline.

- (c) Incorrect Universal Service Base Amount. The gross FY-2003 revenue figure of \$1,281,152 was reported at Item 419: "gross billed revenues from all sources," Item 420: "universal service contribution base amount," and Item 423: "net universal service contribution base amount." This is overstated due to a combination of the erroneous attribution of one-third of the revenue to DLS services reported at Item 406, and the misplacement of the balance at Item 415. Had the accurate DSL revenue figure been reported at Item 406, and the balance of the revenue correctly reported at Item 418, the base amount would have been only of \$94,471. The *Initial 2003 Report* thus overstated the USF contribution base amount by more than one million dollars (\$1,000,000).
- 8. On or about May 23, 2006, Heller submitted the *Corrected 2003 Report*"), in which:

  (a) the FY-2003 gross revenue figure (\$1,281,152) is reported at Item 419; (b) the accurate portion of that attributable to DSL revenue (\$94,471) is reported at Item 406, (b) the balance (\$1,281,152) is reported at of FY-2003 gross revenue) is reported at Item 419; and (c) the resulting accurate universal service contribution base amount (\$94,471) is thus reported at Items 420 and 423.
- 9. On June 9, 2006, USAC issued a letter rejecting the *Corrected 2003 Report*, stating: "[W]e are unable to accept the revision because it was not filed within one year of the original submission." Heller submitted a timely appeal of this ruling on August 8, 2006, explaining that the *Initial 2003 Report* had been based on an inaccurate allocation of revenue figures. USAC denied the appeal by a letter ruling dated May 21, 2007. USAC ruled that the deadline for submitting any revisions to an FCC Form 499-A filing for FY-2003 was January 10, 2006, making Heller's May 23, 2006, submission of the *Corrected 2003 Report* untimely. Upon USAC's denial of the letter appeal, Heller retained special regulatory counsel to seek Commission review or other appropriate relief.

## C. TIMELINESS OF THE CORRECTED 2003 REPORT

10. In refusing to accept and process the Corrected 2003 Report, USAC pointed to the one year firm deadline for submitting upward revisions (i.e., changes that would result in a decreased USF contribution) adopted by the Commission in 2005. Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review, CC Docket No. 96-45, Order, 20 FCC Rcd 1012 (WCB 2004) ("Form 499-A Revision Order"). The strict application of the one year limitation in this particular situation would not be

<sup>7</sup> Attachment No. 4.

<sup>&</sup>lt;sup>6</sup> Attachment No. 3.

<sup>&</sup>lt;sup>8</sup> Attachment No. 5.

proper. The Form 499-A Revision Order contemplates filers having a full 12 month period in which to discover and correct errors in their submitted works heets. Heller submitted its corrections approximately three months after the initial submission.

- 11. The *Initial 2003 Report* was Heller's first Form 499-A filing ever, and it was unfamiliar with the procedures. It was, to be sure, being late-filed, well after the applicable deadline, but this was understandable and justifiable for the reasons already discussed in the preceding sections of this pleading. Moreover, precisely because of a desire to get the report on file as soon as possible, it was prepared quickly which increased the likelihood of errors. The Commission presumably desires that filers correct any failure to make timely submissions as soon as possible upon discovery. But a policy that would deny the filer any opportunity to correct errors would be a disincentive to prompt correction.
- 12. The underlying purpose of the one year deadline is to will promote "administrative efficiency and certainty for the contribution systems for universal service" and to "ensure the stability and sufficiency of the federal universal service fund." Form 499-A Revision Order, 20 FCC Rcd 1012 (WCB 2004). Under normal circumstances, i.e., when the initial annual report is submitted by the April 1 deadline, USF funds will have been collected prior to the expiration of the one year revision period. Adjustments after funds have already been collected, and possibly even disbursed, can be problematic. In the unique circumstances of this case, however, the timing is such that Heller's revision was tendered just three months after the initial filing, and prior to the contribution or disbursement of any funds based on the report. Acceptance of the Heller's Corrected 2003 Report, therefore, would not adversely affect the efficiency, certainty, stability, or sufficiency of the fund.
- 13. It is respectfully submitted, therefore, that the Commission did not, in adopting a one year deadline for revising Form 499-A filings, intend to foreclose any and all opportunity to correct a latefiled report. Perhaps an entire year is not warranted, but the roughly 100 day interval between Heller's Corrected 2003 Report and its Corrected 2003 Report, being less than one-third of the standard 12 month revision period, was not unreasonably long.

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Assuming the one year revision deadline does technically apply, it should nonetheless be 14.

waived in these circumstances. First, the arguments advanced in the preceding paragraphs for the

inapplicability of the deadline also support a waiver. In addition, the magnitude of the error is so great

that equitable relief is dictated. While the correct gross revenue figure was reported, the amount subject to

USF contribution and annual regulatory fees was overstated by more than one million dollars due simply

to the clerical error of reporting the figure on the wrong line of the form. If held to the erroneous report,

the impact in terms of USF fees, regulatory fees, and any delinquency penalties would be devastating for

Heller, a very small business. The Commission is therefore urged to rule either that the Corrected 2003

Report was timely or to waive the one-year limitation.

WHEREFORE, in consideration of the foregoing, it is requested that the Commission declare that

Heller's non-facilities-based provision of internet access services constitutes "information service" and

not subject to direct USF contribution or USAC reporting requirements. Alternatively, it is requested that

the Commission review and reverse the action of USAC rejecting Heller's Corrected 2003 Report as

untimely, and (based either on a determination that the one-year time limit for revisions is inapplicable or

on a waiver of it) direct USAC to accept and process the corrected report. Finally, it is requested that the

Commission direct both USAC (with respect to USF contributions) and other appropriate Commission

staff or contractors (with respect to regulatory fees) to correct information in their databases to conform

with this ruling.

Respectfully submitted,

HELLER INFORMATION SERVICES, INC.

By:

Robert J. Keller, Its Attorney

Kolert Skelle

Telephone: 202-223-2100 Facsimile: 202-223-2121

Email: rjk@telcomlaw.com

Law Offices of Robert J. Keller, P.C. P.O. Box 33428 - Farragut Station

Washington, D.C. 20033-0428



04 FCC Form 499-A Telecommunications Reporting Workshee  >>> Please read instructions before completing  Annual Filling — due April 1.		Approval by OMB 3060-0855			
	r, carriers must refile Blocks 1, 2 and 6 if there are any changes i	n Lines 104 or 112. See Instructions.			
D1 Filer 499 ID [If you don't know your number, contact the administrator at (973)-560-4460.  If you are a new filer, write "new" in this block and a Filer 499 ID will be assigned to you.]  Legal name of reporting entity  IRS employer identification number	NEW HELLER INFORMATION SERVICES, 52-1617802				
Name telecommunications service provider is doing business as  Telecommunications activities of filer [Select up to 5 boxes that best describe the reporting All Distance CAP/CLEC Cellular/PCS/SMR (wire Incumbent LEC Interexchange Carrier (IXC) Local Reseller Payphone Service Provider Prepaid Card Shared-Tenant Service Provider / Building LEC SMR (dispatch)	HELLER INFORMATION SERVICES, INC.  ng entity. Enter numbers starting with "1" to show the eless telephony incl. by resale)  Operator Service Provider (OS  1 Private Service Provider  Toll Reseller	Coaxial Cable			
If Other Local, Other Mobile or Other Toll is checked, Other Local describe carrier type / services provided:>	Other Mobile	Other Toll			
6 a Holding company name (All affiliated companies must show the same name on this line.) 6 b Holding company IRS employer identification number 7 FCC Registration Number (FRN) [ https://svartifoss2.fcc.gov/cores/CoresHome.html ] [For assistance, contact the CORES help desk at 877-480-3201 or CORES@fcc.gov] 8 Management company [if carrier is managed by another entity] 9 Complete mailing address of reporting entity	N/A N/A N/A 30 WEST GUDE ROAD, STE 220				
corporate headquarters  0 Complete business address for customer inquiries and complaints [if different from address entered on Line 109]	SAME				
Telephone number for customer complaints and inquiries (Toil-free number if available)  All trade names that you have used in the past 3 years in providing telecommunications. This should include all names by which you are identified on customer bills.  a HELLER INFORMATION SERVICES, INC.  b  c  d e f	(301) 255-0500 g h i				
Use an additional sheet if necessary. Each reporting enti	ty must provide all names used for carrier activities.	,			

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. §1001

NEW
HELLER INFORMATION SERVICES, INC.
MOSES ALADE, CPA
(301) 497-9973
(301) 497-9974
mosesa@mosesalade.com
PAUL HELLER 30 WEST GUDE DRIVE ROCKVILLE, MD 20850
PAUL HELLER 30 WEST GUDE DRIVE ROCKVILLE, MD 20850
All carriers must complete Lines 209 through 213.  During the year, carriers must refile Blocks 1, 2 and 6 if there are any changes in this section. See Instructions.
MOSES ALADE, CPA
(301) 497-9973
(301) 497-9974
mosesa@mosesalade.com
312 MARSHALL AVE, STE 1010

04 FCC Form 499-A 7	elecommunications	Reporting Worksh	eet		Page				
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FCC Form 499-A

April 2004

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FCC Form 499-A April 2004

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PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. §1001

All other long distance services

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April 2004

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PUHCA § 34 (a)(1) Exempt	I.R.C. § 501Tax Exempt		state or Local Government	S	ai Viline	the reporting	19dicale whether	89IG 40
						74	xplanation below:	ca abivo: —
noitentainimbA 90.4	nrposes. Any entity claiming hiversal Service Administrator to so certify, below.]	ustion. ∏he U even it you tail	pelow and attach an explai	so certify	information on which types Ution requirements should de minimis threshold based hot from contribuling to:	dintoo enom n sities meet the	exempt from one c letermine which enti	ed of billiw
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7 əgs¶			Worksheet	Bujuo	munications Rep	/ Telecon	1-664 m107 OC	)d t0
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004 FCC Form 499-A Telecommunications F	Reporting Workshee Instructions before completing Filling — due April 1.	), <<<		Approval by OMB 3060-0855
lock 1: Contributor Identification Information				ges in Lines 104 or 112. See Instructions.
101 Filer 499 ID [If you don't know your number, contact the adm If you are a new filer, write "new" in this block and a Filer 499		001463921	5	
102 Legal name of reporting entity	in the transfer of the filt	HELLER IN	FORMATION SERVICE	S, INC.
103 IRS employer identification number		52-161780	2	
104 Name telecommunications service provider is doing business		· · ·	ORMATION SERVICES, INC.	
105 Telecommunications activities of filer [Select up to 5 boxes to All Distance CAP/CLEC Incumbent LEC Interexchange Carrier (IXC) Payphone Service Provider Prepaid Card Shared-Tenant Service Provider I Building LEC	hat best describe the reportir			Coaxial Cable
If Other Local, Other Mobile or Other Toll is checked, describe carrier type / services provided:>	Other Local		Other Mobile	Other Toll
106 a Holding company name (All affiliated companies must show the san	te name on this line.)	,N/A		
106 b Holding company IRS employer identification number		N/A	<del> </del>	
107 FCC Registration Number (FRN) [ https://svartifoss2.fcc.gov [For assistance, contact the CORES help desk at 877-480-3.	//cores/CoresHome.html ] 201 or CORES@fcc.gov]	0014639215		
108 Management company (if carrier is managed by another ent	ity)	N/A	,	
109 Complete mailing address of reporting entity corporate headquarters		30 WEST GUI ROCKVILLE, I	DE ROAD, STE 220 MD 20850	
110 Complete business address for customer inquiries and comp [if different from address entered on Line 109]	laints	SAME		
111 Telephone number for customer complaints and inquiries [T	oll-free number if available)	(301) 255-05	00	
112 All trade names that you have used in the past 3 years in pro	viding telecommunications.	İ		
This should include all names by which you are identified on	customer bills.	g		· · · · · · · · · · · · · · · · · · ·
a HELLER INFORMATION SERVICES, INC.		h		
c				
d		k		
e		1	·	
f		[m]	. 11	
Use an additional sheet if no	cessary. Each reporting enti	ity must provide a	all names used for carrier activitie	3,

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. \$1001

Block 2-A: Regulatory Contact Information	
201 Filer 499 ID [from Line 101]	0014639215
202 Legal name of reporting entity [from Line 102]	HELLER INFORMATION SERVICES, INC.
203 Person who completed this Worksheet	MOSES ALADE, CPA
204 Telephone number of this person	(301) 497-9973
205 Fax number of this person	(301) 497-9974
206 E-mail of this person	mosesa@mosesalade.com
207 Corporate office, attn. name, and mailing address to which future Telecommunications Reporting Worksheels should be sent	PAUL HELLER 30 WEST GUDE DRIVE ROCKVILLE, MD 20850
208 Billing address and billing contact person: [Plan administrators will send bills for contributions to this address. Please attach a written request for alternative billing arrangements.]	PAUL HELLER 30 WEST GUDE DRIVE ROCKVILLE, MD 20850
lock 2-B: Agent for Service of Process	All carriers must complete Lines 209 through 213.  During the year, carriers must refile Blocks 1, 2 and 6 if there are any changes in this section. See Instructions,
209 D.C. Agent for Service of Process per 47 U.S.C. §413	
210 Telephone number of D.C. agent	
211 Fax number of D.C. agent	
212 E-mail of D.C. agent	
213 Complete business address of D.C. agent for hand service of documents	
214 Local/alternate Agent for Service of Process (optional)	HEATHER HELLER
215 Telephone number of local/alternate agent	(301) 255-0502
216 Fax number of local/alternate agent	(301) 424-4635
217 E-mail of local/alternate agent	heather@his.com
218 Complete business address of local/alternate	30 WEST GUDE DR, STE 220 ROCKVILLE, MD 20850-1161

004 FCC Form 499-A Telecommunications Repo	orting Worksheet P
ock 2-C: FCC Registration and Contact Information	Carriers must refile Blocks 1, 2 and 6 If there are any changes in this section. See Instructions.
19 Filer 499 ID [from Line 101]	0014639215
20 Legal name of reporting entity [from Line 102]	HELLER INFORMATION SERVICES, INC.
21 Chief Executive Officer (or, highest ranking company officer if the filing entity does not have a chief executive officer)	PAUL HELLER
22 Business address of individual named on Line 221	check if same as Line 109 🗹
23 Second ranking company officer, such as Chairman (Must be someone other than the individual listed on Line 221)	DIANE HELLER
24 Business address of individual named on Line 223	check if same as Line 109 🗸
25 Third ranking company officer, such as President or Secretary ( Must be someone other than individuals listed on Lines 221 or 223)  28 Business address of individual named on Line 225	HEATHER HELLER  check if same as Line 109
27 Indicate jurisdictions in which the filing entity provides telecommunand jurisdictions in which telecommunications service is likely to be a constant of the filing entity provides telecommunications service is likely to be a constant of the filing entity provides telecommunications service is likely to be a constant of the filing entity provides telecommunications service is likely to be a constant of the filing entity provides telecommunications service is likely to be a constant of the filing entity provides telecommunications and indicate is likely to be a constant of the filing entity provides telecommunications and indicate is likely to be a constant of the filing entity provides telecommunications and indicate is likely to be a constant of the filing entity provides telecommunications are constant of the filing entity provides telecommunications a	nications service. Include jurisdictions in which telecommunications service was provided in the past 15 months be provided in the next 12 months.  Massachusetts New York Tennessee  Michigan North Carolina Texas  Midway Atoll North Dakota Utah  Minnesota Northern Mariana Islands U.S. Virgin Islands  Mississippi Ohio Vermont  Missouri Oklahoma Virginia  Montana Oregon Wake Island  Nebraska Pennsylvania Washington  Nevada Puerto Rico West Virginia  New Hampshire Rhode Island Wisconsin  New Jersey South Carolina Wyoming  New Mexico South Dakota

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				i	14 All other long distance services
	0\$		0	0\$	3 Satellife services
	0\$	<u></u> 1	0	0\$	12 Long distance private line services
,	0\$	-	0 _	0\$	PICC pass-through, and other switched services not reported above)
	,			ĺ	etc.) service, "10-10" calls, associated monthly account maintenance,
			<del></del>		888/009 distance (direct-dialed MTS, customer toll-free (800/888
	0\$		0	o\$	Operator and toll calls with atternative billing arrangements (credit card, collect, international call-back, etc.)
		wite and doc			wiservices O Pperator and toll calls with atternative billing arrangements (credit
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Harris Alega Delli					secivies elidom india pine, princessem & princes viologées selenie endiant selicies elido
	0\$	0	0	0\$	80 Universal service support revenues received from Federal or state sources
	0\$	0	0	0\$	Other local telecommunications service revenues
	0\$	0	0	0\$	Payphone compensation from toll carriers
	0\$	0	0	0\$	D5 Local private line & special access service
	0\$	0	0	0\$	Provided as unbundled network elements or other contract arrangement
	0\$	0	0	0\$	a Provided under state or federal access tariff
· ·			<del>- </del> -	- on	elles griffenimet no gnitating or terminating calls
	0\$	0	0	0\$	Provided under other arrangements
	0\$	0	0	0\$	PICC charges to IXCs Provided as unbundled network elements (UNEs)
					and other local exchange service including subscriber line and
	:			]	03 Monthly service, local calling, connection charges, vertical features,
					apinies isoli basi
					eral Universal Service Support Mechanisms
		والمراز والمراز			enues from Services Provided for Resale by Other Contributors to
(a)	(p)	(5)	(q)	(e)	lenotismetrione percent interestate & interestionation
laternational Revenues	interstate Revenues	setemuse Isnotismetal	percentage	Kevenues	ne nearest thousand dollars. However, report all amounts as whole dollars.
Innationatical	1 ototenotel		amounts, e	Total	to not report any negative numbers. Dollar amounts may be rounded to
ziuc	Breako		if breakouts		seport billed revenues for January 1 through December 31, 2003.
	•	VICES, INC	ON SEB/	HELLER INFORMATI	[S01 Legal name of reporting entity [from Line 102]
				0014639215	[t01 ani_1 mon] [dl 699 ld] [from Line Line]
					28 3: Chirler's Carrier Revenue Information
ें दे				MOLKS Jeef	04 FCC Form 499-A Telecommunications Reporting /
		······························			

PCC Form 499-A April 2004 CLEAR PAGE

04 FCC Form 499-A Telecommunications Reporting	Worksheet				Р	
k 4-A: End-User and Non-Telecommunications Revenue Information						
01 Filer 499 ID [from Line 101]	0014639215					
02 Legal name of reporting entity [from Line 102]	HELLER INFORMATION SERVICES, INC.					
eport billed revenues for January 1 through December 31, 2003.	If breakouts are not book			Breakouts		
o not report any negative numbers. Dollar amounts may be rounded to be nearest thousand dollars. However, report all amounts as whole dollars.	Total Revenues	amounts, enter whole percentage estimates		Interstate	Interstate International	
ee instructions regarding percent interstate & international.	The ventues	Interstate	International	Revenues	Revenues	
- V	(a)	(b)	(c) i	(d)	(e)	
enues from All Other Sources (end-user telecom, & non-telecom.)  3 Surcharges or other amounts on bills identified as recovering  State or Federal universal service contributions						
x <u>ed local services</u> D4 Monthly service, local calling, connection charges, vertical features,						
and other local exchange service charges except for federally		ļ	1			
tariffed subscriber line charges and PICC charges	\$0		]	\$0		
a Provided at a flat rate including interstate toll service	\$0		!	\$0 \$0		
b Provided without interstate toll included (see instructions)	<b>→</b>			<u> </u>		
PICC charges levied by a local exchange carrier on a no-PIC customer and tariffed subscriber line charges	\$0			\$0	<del></del>	
26 Local private line and special access service	\$94,471	<u> </u>	<u> </u>	\$94,471		
Payphone coin revenues (local and long distance)	\$0			\$0		
Other local telecommunications service revenues	\$0			\$0		
obile services (including wireless telephony, peging & messaging, and other mobile services)		<b>建制等</b> 定				
9 Monthly and activation charges	\$0	1	1 :	\$0		
Message charges including roaming, but excluding toll charges	\$0		<u> </u>	\$0		
II services	<b>全中國科技工程和中共</b>					
Prepaid calling card (including card sales to customers and non-carrier distributors) reported at face value of cards	\$0			\$0		
2 International calls that both originate and terminate in foreign points	\$0	0%	100%			
Operator and toll calls with alternative billing arrangements (credit card, collect, international call-back, etc.) other than revenues reported on Line 412	\$0			\$0		
4 Ordinary long distance (direct-dialed MTS, customer toll-free (800/888		<u> </u>	<u> </u>			
etc.) service, "10-10" calls, associated monthly account maintenance,		<u> </u>				
PICC pass-through, and other switched services not reported above)	\$0		!	\$0		
5 Long distance private line services	\$0_		<u> </u>	\$0		
8 Satellite services	\$0			\$0		
7 All other long distance services	\$0			\$0		
8 Revenues other than U.S. telecommunications revenues.	Approximation of the second se	A.			24,124,24,124,12	
Information services, inside wiring maintenance, billing and collection customer premises equipment, published directory, dark fiber, Internet access, cable TV program transmission, foreign carrier operations, and non-telecommunications revenues (See instructions.)	\$1,186,681					
PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN	BE PUNISHED BY FINE OR IMP	RISONMENT	UNDER TITLE 1	8 OF THE UNITED STATES CO	DE, 18 U.S.C. §1001	

ck 4-B	: Total Reven	age and Uncollectible Revenue Information				
		He and Onconcentor Relation Internation				
			Total Revenues (a)		Breakou Interstate Revenues (d)	ts International Revenues (e)
		revenues from all sources [incl. reseller & non-telecom.) rough 314 plus Lines 403 through 418]	\$1,281,152		\$1,281,152	
		vice contribution base amounts [Lines 403 through 411 through 417] See Figure 4 in instructions.	\$94,471		\$94,471	
		revenue/bad debt expense associated with gross es amounts shown on Line 419	\$0		\$0	
		revenue/bad debt expense associated with universal bution base amounts shown on Line 420	\$0		\$0	
	Net universal [Line 420 min	service contribution base revenues lus line 422]	\$94,471		\$94,471	
ck 5:	Additional R	Revenue Breakouts				1.
501	Filer 499 ID [	from Line 1011 0014	639215	•	······································	·
502	Legal name o	of reporting entity [from Line 102] HELI	ER INFORMATION	SERVICES, INC.		
		tribute to LNP administration and must provide the percentag				
_		se Line 603 to certify that they are exempt from this requireme	•	:	Block 3	Block 4
		f revenues reported in Block 3 and Block 4 billed in each regi earest whole percentage. Enter 0 if no service was provided			Carrier's Carrier (a)	End-User Telecom. (b)
503	Southeast:	Alabama, Florida, Georgia, Kentucky, Louisiana, Mississipp Puerto Rico, South Carolina, Tennessee, and U.S. Virgin Is	oi, North Carolina. clands	İ	%	<u></u>
504 \	Western:			%		
05 V	West Coast:	Coast: California, Hawaii, Nevada, American Samoa, Guarn, Johnston Atoll, Midway Atoll, Northern Mariana Islands, and Wake Island.		%		
06 1	Mid-Atlantic:	Delaware, District of Columbia, Maryland, New Jersey, Pen West Virginia	nsylvania, Virginla, and		0 %	
07	Mid-West:	Illinois, Indiana, Michigan, Ohio, and Wisconsin			%	
1 80	Northeast:	Connecticut, Maine, Massachusetts, New Hampshire, New	York, Rhode Island, and Ve	rmont	%	
09	Southwest:	Arkansas, Kansas, Missourl, Oklahoma, and Texas		***	%	
10	Fotal	[Percentages must add to 0 or 100.]			0 %	
f	rom a filer's T	m resellers that do not contribute to Universal Service suppor FRS, NANPA, LNP, and FCC interstate telephone service pro ne option of identifying such revenues below.	rt mechanisms are included vider regulatory fee contribu	in Block 4-B, Line 420 but ma tion bases. To have these a	ny be excluded mounts excluded,	
		ī	(a) Total Re	venues	(b) Interstate and In	ternational
F	Revenues froi	m resellers that do not contribute to Universal Service	\$	S		· · · · · · · · · · · · · · · · · · ·

FCC Form 499-A April 2004

**CLEAR PAGE** 

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. §1001

	4 FCC Form 499-A Telecommunications Re	<u> </u>			
lock	6: CERTIFICATION: to be signed by an officer of the filer		<u>., </u>		
601	Filer 499 ID [from Line 101]	00146 <u>39215</u>			
602	Legal name of reporting entity [from Line 102]	HELLER INFORMA	TION SERVICES	3, INC.	<u></u>
~	Section IV of the instructions provides information on which typ to be exempt from one or more contribution requirements show will determine which entities meet the de minimis threshold based on the contribution of the contrib	uld so certify below and attach a sed on information provided in	an explanation. [The U Block 4, even <del>if</del> you fail	niversal Service Administrator to so certify, below.]	LNIO Administra
603	I certify that the reporting entity is exempt from contributing to:	Univ	ersal Service 🗸	TRS NANPA	LNP Administra
, LOA	ide explanation below:				
	BASED ON THE COMPUTATION ON FIG	GURE 1. THE COMPA	ANY IS_EXEMPT	UNDER THE DEMINI	MIS RULE
504	Please indicate whether the reporting entity is	State or Local Gove	roment Entity	I.R.C. § 501Tax Exempt	PUHCA § 34 (a)(1) Exer
605	I certify that the revenue data contained herein are privileged a cause substantial harm to the competitive position of the compursuant to Sections 0.459, 52.17, 54.711 and 64.604 of the C	any. I request nondisclosure o			
	I certify that I am an officer of the above-named reporting entity knowledge, information and belief, all statements of fact contains statement of the affairs of the above-named company for the prequested identification registration information has been provided to a certify that this filling incorporates all of the filler adhered to and continues to meet the conditions set for	ned in this Worksheet are true revious calendar year. In addit ded and is accurate. If the abo e revenues for the consolidated	and that said Worksher ion, I swear, under pen ive-named reporting en entities for the entire y	et is an accurate alty of perjury, that all tity is filing on a	
:06	Signature				
07	Printed name of officer	PAUL HELLER			<u>_</u>
508	Position with reporting entity	PRESIDENT			
09	Business telephone number of officer	(301) 255-0500			
	E-mail of officer	paul@his.com			
	Date				
		New liler, registration only	Revis	ed filing with updated registration 🔽	Revised filing with updated reven
	Do not mail checks with this form. Send this form to: Form 49 For additional information regarding this worksheet contact: Te	9 Data Collection Agent clo I elecommunications Reporting V	NECA, 80 South Jeffer Norksheet information:	son Road, Whippany, New Jer (973) 560-4460 or via e-mail: Fo	sey 07981 orm499@universalservice.c
	PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSH	IEET CAN BE PUNISHED BY FIN	E OR IMPRISONMENT U	NDER TITLE 18 OF THE UNITED S	TATES CODE, 18 U.S.C. §100
	For Information on filing electronically go to	http://form499.universalservice	a.org/		CC Form 499-A pril 2004

CLEAR FORM



## Universal Service Administrative Company

June 09, 2006

Attn: Moses Alade Heller Information Service, Inc. 30 West Gude Road Suite 220 Rockville, MD 20850 Form 499 Filer 1D: 825704

## RE: 2004 FCC Form 499-A Revision Rejection

The Universal Service Administrative Company (USAC) has completed a review of the Revised FCC Form 499-A that you submitted for the purpose of revising revenue reported by 825704 Heller Information Service, Inc. for the period 2003. Based on the information provided, we are unable to accept the revision because it was not filed within one year of the original submission.

If you wish to appeal this decision with USAC, your appeal must be postmarked no later than 60 days after the date of USAC's rejection letter. Appeals postmarked after 60 days from the date of this letter will be automatically dismissed.

In the event that you choose to appeal the decision, you should follow these guidelines:

- Write a "Letter of Appeal to USAC" explaining why you disagree with this Form 499-Q rejection letter and identify the outcome that you request.
- Be sure to refer to CC Docket No. 96-45 on all communication with the FCC.
- The appeal must identify the "Legal Reporting Name" and "Filer 499 ID".
- Provide necessary contact information. Please list the name, address, telephone number, fax number, and e-mail address (if available) of the person who can most readily discuss this appeal with USAC.
- · Explain the appeal to the USAC. Please provide documentation to support your appeal.
- Attach a photocopy of this Revised Form 499-Q Rejection decision that you are appealing.
- Mail your letter to: Letter of Appeal USAC 2000 L Street, NW, Suite 200 Washington, DC 20036
- Appeals submitted by fax, telephone call, and e-mail will not be processed.

The response will indicate whether USAC:

- Agrees with your letter of appeal, and approves an outcome that is different from the Revised Form 499-Q
   Rejection Letter; or
- Disagrees with your letter of appeal, and the reasons therefore.

If you disagree with USAC's response to your "letter of appeal," you may file an appeal with the FCC within 60 days of the date USAC issued its decision in response to your "Letter of Appeal." Again, please note your appeal must be postmarked no later than 60 days after the date of the Appeal Decision. Appeals postmarked after 60 days from the date of USAC's response to your appeal will be automatically dismissed. The FCC rules governing the appeals process (Part 54 of Title 47 of the Code of Federal Regulations 54.719 – 54.725) are available on the FCC web site (www.fcc.gov).

Please be sure to refer to CC Docket No. 96-45 on all communication with the FCC. The appeal must also provide your company's name and Filer ID, plus necessary contact information, including the name, address, telephone number, fax number, and e-mail address of the person filing the appeal. Unless the appeal is by ECFS, please include a copy of the decision at issue.

Appeals submitted via the United States Postal Service, should be sent to the address below (For security purposes, hand-delivered or messenger-delivered documents will not be accepted at this Washington, DC address):

Federal Communications Commission Office of the Secretary 445 – 12th Street, SW Room TW-A325 Washington, DC 20554

Documents sent by hand-delivery or messenger should be sent to the following address:

Federal Communications Commission Office of the Secretary 9300 East Hampton Drive Capitol Heights, MD 20743 (8:00 A.M. – 5:30 P.M. ET)

Appeals may also be submitted to the FCC electronically, either by the Electronic Comment Filing System (ECFS) or by fax. The FCC recommends filing with the ECFS to ensure timely filing. Instructions for using ECFS can be found on the ECFS page of the FCC web site. Appeals to the FCC filed by fax must be faxed to 202-418-0187. Electronic appeals will be considered filed on a business day if they are received at any time before 12:00 A.M. (midnight), Eastern Standard Time. Fax transmissions will be considered filed on a business day if the complete transmission is received at any time before 12:00 A.M.

If you have questions or concerns regarding this letter, please contact USAC Customer Service at (888) 641-8722 Option 1, Option 2.

Sincerely,

**USAC** 



Letter of Appeal

August 8, 2006

USAC 2000 L Street NW, Suite 200 Washington, DC 20036

RE: 2004 FCC Form 499-A Revision Rejection

CC Docket No. 96-45

Legal Reporting Name: Heller Information Services, Inc.

Filer 499 ID: 825704

To Whom it may concern:

This letter is to appeal the rejection, on the basis that it was filed more than one year after the original submission, of our Revised FCC Form 499-A. The revision was actually submitted on 5/25/2006, less than one month after our original incorrect submittal of 4/28/2006.

Heller Information Services is an internet service provider focusing primarily on web hosting and email services. We resell a decreasing number of DSL circuits provided by Verizon. Verizon informed us in January of 2006 that we had to begin filing form 499-A.

On advice of our accountant, we submitted our filing for 2004 on 4/28/2006. Unfortunately, our accountant secured incorrect sales information from our bookkeeper, who incorrectly assumed that one third of our gross sales related to DSL services rather than using the actual figures for DSL services, which are far smaller.

Attached are the sales figures resulting from the DSL lines purchased from Verizon, listed by the dates of service covered.

The revenue resulting for the year 2003 was \$128,879.78. This is different than previously reported.

The revenue in year 2004 was \$92,482.15, qualifying for a deminimus filing. The revenue in year 2005 was \$65,918.25, also qualifying for a deminimus filing.

Our DSL revenue for 2006 will be smaller than for 2005 because we stopped offering this product to new customers in 2004 and most customers have cancelled their accounts in favor of lower-cost or faster access purchased from other providers.

Contact Information: Paul R. Heller 30 West Gude Dr., Suite 220 Rockville, MD 20850 Office #: 301-255-0501 Fax # 301-424-4635

Fax # 301-424-4635 Email: ph@his.com



## Administrator's Decision on Contributor Appeal

May 21, 2007

## BY CERTIFIED MAIL

Paul R. Heller Heller Information Services, Inc. 30 West Gude Drive, Suite 220 Rockville, MD 20850

Re: Heller Information Services, Inc. (Filer ID #825704)

Dear Mr. Heller:

The Universal Service Administrative Company (USAC) has completed an evaluation of the letter of appeal submitted on behalf of Heller Information Services, Inc. (Heller), dated August 8, 2006 (Appeal). Your Appeal requests USAC's acceptance of a revised Telecommunications Reporting Worksheet (Worksheet) reporting revenue for 2003.

## Procedural Background

On December 9, 2004, the Federal Communications Commission issued the Form 499-A Revision Order, which, among other things, adopted a one-year deadline for revisions to Worksheets. Because the 499-A Revision Order became effective after the filing deadline for the Worksheet reporting 2003 revenue, which was April 1, 2004, contributors were permitted to submit revised Worksheets that would result in a decreased universal service obligation for 2003 only, up to twelve months following the effective date of the Order. The Worksheet had a due date of April 1, 2004 and a revision deadline of January 10, 2006 for submissions which would result in a decrease in universal service contribution obligations.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> See Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review – Streamlined Contributor Reporting Requirements Associated with Administration of Telecommunications Relay Service, North American Numbering Plan, Local Number Portability, and Universal Service Support Mechanisms; Changes to the Board of Directors of the National Exchange Carrier Association, Inc., CC Docket Nos. 96-45, 98-71, 97-21, Order, DA 04-3669, 20 FCC Rcd 1012 (2004) (Form 499-A Revision Order).

<sup>2</sup> See id.

Paul R. Heller May 21, 2007 Page 2 of 2

On February 13, 2006, Heller filed a Worksheet, reporting 2003 revenue, which USAC processed. USAC relied on revenue as reported by Heller on this Worksheet and posted adjustments reflecting Heller's 2003 universal service obligation of \$108,891.18 to Heller's April, May, and June 2006 invoices.

Heller submitted a revised Worksheet on May 23, 2006, which, if processed, would decrease Heller's universal service contributions. The deadline for filing downward revisions had expired on January 10, 2006, and USAC rejected the revised Worksheet for failure to file within one year of the original submission.<sup>3</sup>

Decision on Appeal: Denied

Heller submitted the revised Worksheet after the January 10, 2006 deadline for submitting revisions to this form resulting in downward adjustments of universal service contribution obligations established by the Form 499-A Revision Order.

Although not referenced in Heller's appeal, because USAC's review indicates late filing fees for the February 1, 2005, May 2, 2005 and August 1, 2005 Worksheets, each in the amount of \$100, were incorrectly assessed, USAC will reverse these charges and reflect the corrections on Heller's June 2007 invoice.

If you wish to further appeal this decision, you may file an appeal with the FCC. Detailed instructions for filing appeals are available at:

http://www.universalservice.org/fund-administration/contributors/file-appeal

Sincerely,

**USAC** 

cc: Regina Dorsey, FCC Office of Managing Director Hillary DeNigro, FCC Enforcement Bureau Trent Harkrader, FCC Enforcement Bureau

<sup>&</sup>lt;sup>3</sup> See USAC letter dated June 9, 2006. Although USAC's June 9, 2006 letter rejecting the Worksheet indicated the revision deadline was one year from the original date of submission, the Form 499 Revision Order had established a revision deadline of January 10, 2006 for the Worksheet reporting 2003 revenue only. Regardless of the clerical error contained in the rejection letter, USAC was correct in rejecting the revision because it was submitted after the January 10, 2006 deadline.

## Certificate of Service

I hereby certify that on this 20th day of July, 2007, I caused copies of the foregoing pleading to be sent by first class United States mail, postage prepaid, to the following:

David Capozzi, Acting General Counsel Universal Service Administrative Company 2000 L Street, N.W. Suite 200 Washington, D.C. 20036

Regina Dorsey Office of Managing Director Federal Communications Commission 445 Twelfth Street, S.W. Washington, D.C. 20554

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Robert J. Keller